

DEPARTMENT OF JUSTICE | OFFICE OF THE INSPECTOR GENERAL

June 13, 2022

Chuck Ross ross@freebeacon.com

Subject: <u>Freedom of Information/Privacy Act Request [21-OIG-274]</u>

Dear Mr. Ross:

This is in response to your Freedom of Information Act request to the Office of the Inspector General (OIG). Specifically, your request seeks the OIG report related to the Investigative Summary entitled: "Findings of Misconduct by a Then-Senior FBI Official for Having Numerous Unauthorized Contacts with the Media, and for Accepting Unauthorized Gifts from Members of the Media."

This is a partial response to your request. The responsive report, consisting of 27 pages, has been reviewed. It has been determined that certain portions of such report be excised pursuant to the Freedom of Information Act, 5 U.S.C. §552(b)(6), (7)(C), and (7)(E) as follows:

- 5 U.S.C. § 552(b)(6), protects personnel and medical files and similar files the disclosure of which would constitute a clearly unwarranted invasion of personal privacy;
- 5 U.S.C. § 552(b)(7)(C), protects records or information compiled for law enforcement purposes, but only to the extent that the production of such law enforcement records or information could reasonably be expected to constitute an unwarranted invasion of personal privacy; and
- 5 U.S.C. § 552(b)(7)(E), protects records or information compiled for law enforcement purposes to the extent that production of such records or information would disclose techniques and procedures for law enforcement investigations or prosecutions, or would disclose guidelines for law enforcement investigations or prosecutions if such disclosure could reasonably be expected to risk circumvention of the law.

Please note some redactions were applied by the Federal Bureau of Investigation. Also be advised that the OIG considered the foreseeable harm standard of the FOIA Improvement Act of 2016 when reviewing the responsive records and applying the appropriate FOIA exemptions. Consequently, please find enclosed that information which can be released pursuant to your request.

If you are not satisfied with OIG's determination in response to this request, you may administratively appeal by writing to the Director, Office of Information Policy (OIP), United States Department of Justice, 441 G Street, NW, 6th Floor, Washington, D.C. 20530, or you may submit an appeal through OIP's FOIA STAR portal by creating an account following the instructions on OIP's website: https://www.justice.gov/oip/submit-and-track-request-or-appeal. Your appeal must be postmarked or electronically transmitted within 90 days of the date of

my response to your request. If you submit your appeal by mail, both the letter and the envelope should be clearly marked "Freedom of Information Act Appeal."

For your information, Congress excluded three discrete categories of law enforcement and national security records from the requirements of the FOIA. See 5 U.S.C. § 552 (2012 & Supp. V 2017). This response is limited to those records that are subject to the requirements of the FOIA. This is a standard notification that is given to all our requesters and should not be taken as an indication that excluded records do, or do not, exist.

You may contact our FOIA Public Liaison, Deborah Waller, at (202) 616-0646 for any further assistance with your request. Additionally, you may contact the Office of Government Information Services (OGIS) at the National Archives and Records Administration to inquire about the FOIA mediation services they offer. The contact information for OGIS is as follows: Office of Government Information Services, National Archives and Records Administration, 8601 Adelphi Road-OGIS, College Park, Maryland 20740-6001, e-mail at ogis@nara.gov; telephone at (202) 741-5770; toll free at 1-877-684-6448.

Sincerely,

Deborah M. Waller

Deborah M. Waller Supervisory Government Information Specialist Office of General Counsel

Enclosure

REPORT OF INVESTIGATION

Michael B. Steinbach (****-**-, et al. Former Executive Assistant Director National Security Branch Washington, D.C.							O03503			
OFFICE CONDUCTING INVESTIGATION					DOJ C	OMPONENT				
Washington Field Office				Federal Bureau of Investigation						
DISTRIBUTION STATUS										
⋈	Field Office	WFO		OPEN		OPEN PENDING F	PROSECU	TION	\boxtimes	CLOSED
⋈	AIGINV			PREVIO	US REP	ORT SUBMITTED:		YES	\boxtimes	NO
	Component	FBI			Date of	Previous Report:				
	USA									
	Other									

SYNOPSIS

The Department of Justice (DOJ) Office of the Inspector General (OIG) initiated this investigation upon the receipt of records from the Federal Bureau of Investigation (FBI) Insider Threat Unit, alleging that former Executive Assistant Director (EAD), Michael Steinbach, National Security Branch (NSB), had numerous contacts with members of the media between January and November 2016 in violation of FBI policy.

Subsequent to the onset of the investigation, the OIG found indications that Steinbach received items of value from members of the media

The OIG investigation substantiated the allegation that Steinbach had numerous unauthorized contacts with the media from 2014 through 2016, in violation of the "Public Affairs (PA) Manual," dated June 28, 2006 and the "FBI Media Relations at FBIHQ and in Field Offices Policy Guide," dated October 13, 2015. Evidence gathered from FBI records revealed Steinbach had hundreds of contacts with the media for several years as Assistant Director (AD) for the Counterterrorism Division (CTD) starting in June 2014 and then after his promotion to EAD of NSB in February 2016. This media contact included social engagements outside of FBI Headquarters, without any coordination from the Office of Public Affairs (OPA), involving drinks, lunches, and dinners. The OIG found no indication that Steinbach had a pre-existing personal relationship with any of the media members and his social engagements were not authorized by OPA.

DATE		
	SIGNATURE	
PREPARED BY SPECIAL AGENT		
DATE		Digitally signed by Russell W.
Russell W. Cunningham	SIGNATURE	Cunningham
APPROVED BY SPECIAL AGENT IN CHARGE		Date: 2021.07.06 13:51:42 -04'00'

The OIG also found that Steinbach violated Title 5	5 of the Code of Federal F	Regulations (CFR) § 2635.202, the DOJ
Ethics Handbook, and the "FBI Ethics and Integrit	y Program Policy Guide" v	when he accepted tickets from
members of the media to two black tie dinner even	ents, one valued at \$225	and the other valued at \$300, without
prior authorization from the Office of Integrity ar	nd Compliance (OIC). Stei	nbach attended the 2015 Radio-
Television Correspondents' Association Dinner as	s a guest of	reporter and the 2016 White House
Correspondents' Association Dinner with	as a guest of	reporter, both of whom covered the
FBI as part of their job responsibilities.	·	-
Correspondents' Association Dinner with		reporter, both of whom covered t

Steinbach retired from the FBI on February 24, 2017, and declined an interview with the OIG. The OIG has the authority to compel testimony from current Department employees upon informing them that their statements will not be used to incriminate them in a criminal proceeding. The OIG does not have the authority to compel or subpoena testimony from former Department employees, including those who retire or resign during the course of an OIG investigation.

Prosecution was declined

The OIG has completed its investigation and is providing this report to the FBI for its information.

This matter is among the OIG investigations referenced on page 430 of the OIG's *Review of Various Actions* by the Federal Bureau of Investigation and Department of Justice in Advance of the 2016 Election (June 2018; https://www.justice.gov/file/1071991/download).

Unless otherwise noted, the OIG applies the preponderance of the evidence standard in determining whether DOJ personnel have committed misconduct. The Merit Systems Protection Board applies this same standard when reviewing a federal agency's decision to take adverse action against an employee based on such misconduct. See 5 U.S.C. § 7701(c)(1)(B); 5 C.F.R. § 1201.56(b)(1)(ii).

PAGE: 2 CASE NUMBER: 2018-003503

ADDITIONAL SUBJECTS



U.S. Department of Justice PAGE: 3

Office of the Inspector General CASE NUMBER: 2018-003503

DETAILS OF INVESTIGATION

Predication

The Department of Justice (DOJ) Office of the Inspector General (OIG) initiated this investigation upon the receipt of records from the Federal Bureau of Investigation (FBI) Insider Threat Unit, alleging that former Executive Assistant Director (EAD), Michael Steinbach, National Security Branch (NSB), had numerous contacts with members of the media between January and November 2016 in violation of FBI policy. This matter is among the OIG investigations referenced on page 430 of the OIG's *Review of Various Actions by the Federal Bureau of Investigation and Department of Justice in Advance of the 2016 Election* (June 2018; https://www.justice.gov/file/1071991/download).

Subsequent to the onset of the investigation, the OIG found indications that Steinbach received items of value from members of the media

Investigative Process

The OIG's investigative efforts consisted of the following:

Interviews of the following FBI personnel:

- •
- •
- •
- Bryan Paarmann, former DAD, International Operations Division
- •

Review of the following:

- Predicating Materials
- FBI Public Affairs Manual, dated June 28, 2006
- FBI Ethics and Integrity Program Policy Directive and Policy Guide, dated February 2, 2015
- FBI Media Relations at FBIHQ and in Field Offices Policy Guide, dated October 13, 2015
- DOJ Ethics Handbook for On and Off-Duty Conduct, dated January 2016
- FBI-302 interview of Steinbach, dated July 18, 2017
- Executive Branch Personnel Public Financial Disclosure Reports, OGE Form 278
- FDP Security Financial Disclosure Forms
- FBI Office of Integrity and Compliance Notification Reemployment Negotiations
- Telephone, e-mail, and messaging content from FBI issued cell phones belonging to Steinbach and
- Sent, received, deleted, and/or archived electronic FBI emails of Steinbach and
- FBI office telephone records for Steinbach and

U.S. Department of Justice PAGE: 4

Office of the Inspector General CASE NUMBER: 2018-003503

Alleged Violation of the Public Affairs Manual, the FBI Media Relations Policy

The information provided to the OIG alleged that Steinbach had extensive contacts with members of the media in violation of FBI policy.

Relevant Authority

Section 2.4 of the Public Affairs (PA) Manual, dated June 28, 2006, titled, Headquarters Entities Outside of OPA, states the following:

Individuals and units engaged in public affairs activities who are not a field office or OPA, such as those Criminal Justice Information Services Division, the Laboratory, the National Security Branch, or any operational division, are considered part of Headquarters and do not have the autonomy afforded to field offices pursuant to these guidelines to conduct liaison with the news media. Accordingly, such entities should maintain close working relationships with OPA and must coordinate all press and news media relations with OPA.

Section 3.1 of the Media Relations at FBIHQ and in Field Offices Policy Guide dated October 13, 2015, titled, Authorization of Federal Bureau of Investigation Personnel to Make and Coordinate Disclosures and Information Releases to the Media, states the following:

At FBIHQ, the Director, deputy director (DD), associate deputy director (ADD), AD for OPA, and OPA personnel designated by the AD are authorized to speak to the media. FBI executives, including executive assistant directors (EAD), ADs, deputy assistant directors (DAD), and SCs are authorized to speak to the media and must do so in coordination with OPA at FBIHQ. Other FBIHQ personnel, such as managers and SMEs, must only speak to the media at OPA's request or following coordination with, and approval by, OPA at FBIHQ.



Evidence of Steinbach's extensive contacts with the media

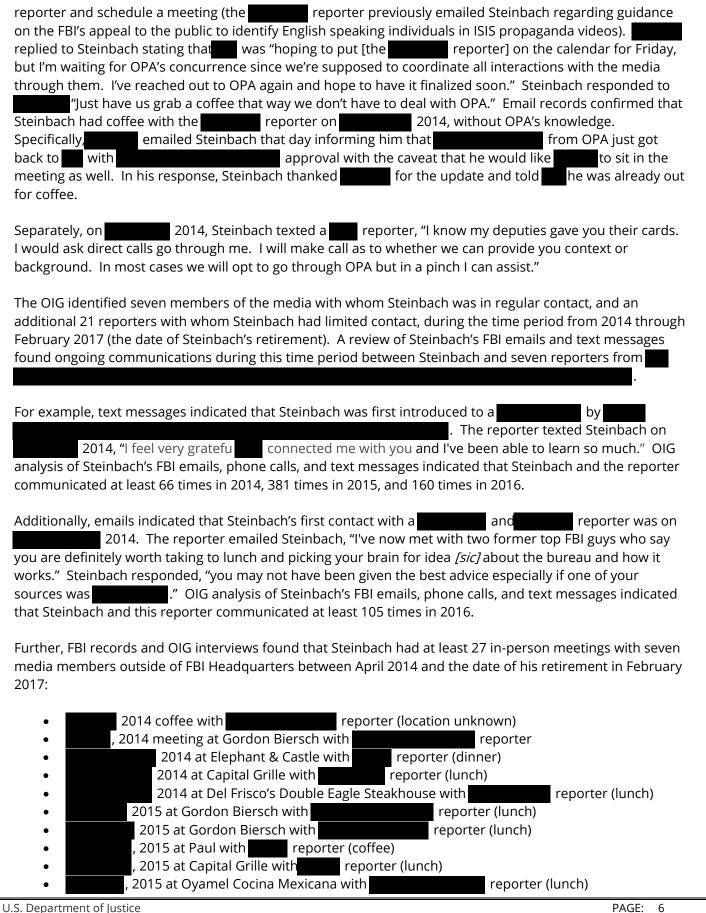
The OIG's review of Steinbach's communications dating back to October 2014, when he was Acting Director (AD) of the Counterterrorism Division (CTD), revealed that he was aware of and knowingly disregarded the FBI's policy that required any contacts with the media to be coordinated through OPA. For example, on October 8, 2014, Steinbach emailed to contact a

U.S. Department of Justice Office of the Inspector General

CASE NUMBER: 2018-003503

PAGE:

DATE: July 6, 2021



•	2015 at RTCA with	reporter (dinner)	
• , 2	015 at Del Frisco's Double I	Eagle Steakhouse with	reporter (lunch)
• 2	015 at Central with	reporter(dinner)	
•	2015 at Shelly's Backroo	m with reporter (dir	nner)
•	, 2015 at Paul with	reporter (coff	ee)
•	2015 at Asia Nine with	report	ter (lunch)
•	2015 at	private residence (house	e warming party)
•	, 2015 lunch with	reporter (loca	ation unknown)
•	, 2015 at Asia Nine with	reporte	er (lunch)
•	2016 drinks with	reporter (location unknov	vn)
• 20)16 at Central with	eporter (drinks)	
•	, 2016 at Capital Grille w	ith reporter (lunch)
• 2	2016 lunch with	reporter (location unkn	own)
•	, 2016 at Partisan with	reporter (di	nner)
• , 2	2016 at WHCA with	reporter (dinner)	
•	, 2016 at Plan B with	reporter (drinks)	
•	, 2017 at Central with	reporter (lunch)	
		FBI records revealed no with the media members ou	evidence that Steinbach utside of FBI Headquarters on the
The OIG notes tha engagements.	t it was unable to determin	ne who paid for the drinks o	or meals during these social
OIG based on a re able confirm the n on FBI phone reco numbers, and ema records with Stein	ords. Additionally, in condu ails of all personnel assigne bach and emails,	FBI email, text, and s between Steinbach, acting this analysis, the OIG ed to OPA from 2014 throu, text, and phone records.	and reporters identified by the phone records. The OIG was not and reporters that were reflected received the names, telephone gh 2017 and cross-referenced these The OIG reviewed Steinbach's and with the reporter occurred, and

2014

That same day, at 11:20 a.m.¹, reporter from his FBI cell phone; the duration of the call was 09:48 minutes. Steinbach called

U.S. Department of Justice Office of the Inspector General

included any such communications below.

CASE NUMBER: 2018-003503

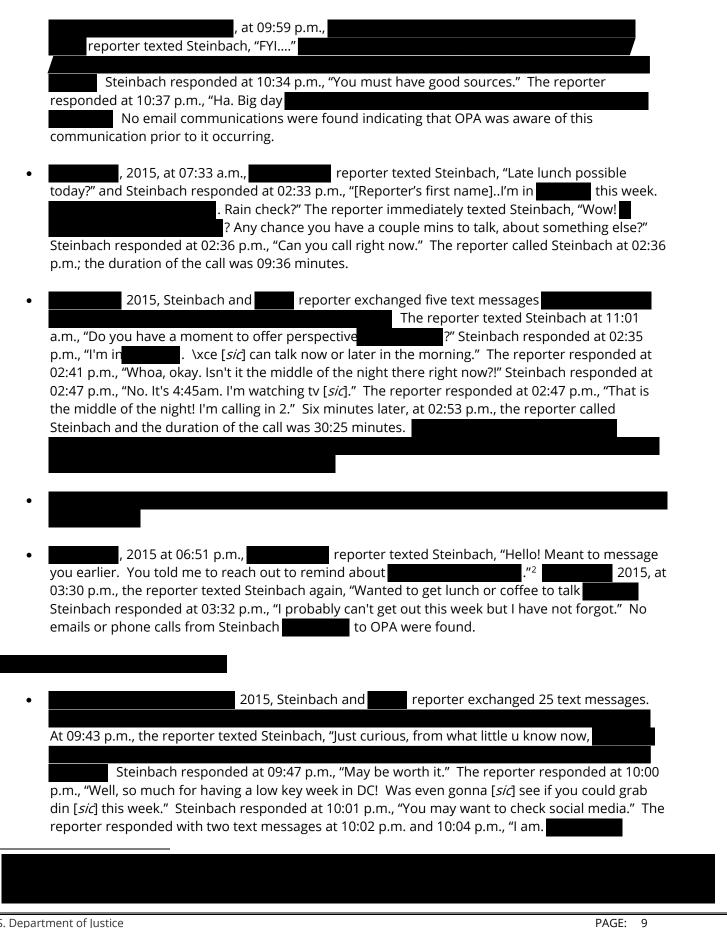
PAGE:

DATE: July 6, 2021

 $^{^{\,1}\,}$ All times included are Eastern Standard Time (EST) unless otherwise noted.

•	That same day, at 12:11 p.m., a
	reporter texted Steinbach on his FBI cell phone, "Hi Mike I'm leading the report
	Just wanted to touch base w/you
	Steinbach responded at 12:25 p.m.,
	Steinbach responded at 12.23 p.m.,
	The reporter responded at 12:34 p.m., "THANK
	YOU! Very helpful."
•	At 1:54 p.m. reporter texted Steinbach,
	. Mind if I give you quick call to run it by you?" No response was found from Steinbach. The reporter texted Steinbach again at 03:18 p.m., "Hi Mike.
	Steinbach. The reporter texted Steinbach again at 05.16 p.m., Fil Mike.
	Hope it didn't cause any issues/confusion on your end!" The reporter
	called Steinbach at 4:07 p.m., the duration of the call was 06:50 minutes.
•	2014, at 07:39 p.m., Steinbach called reporter; the duration of the call was 05:21 minutes. 2014 at 08:04 p.m., the reporter called Steinbach, and
	the duration of the call was 02:25 minutes. At 09:33 p.m., the reporter texted Steinbach, "Whenever
	you get a chance. Hey Mike, I know you're busy. Just wanted to circle back on earlier questions.
	just wanted to make sure that that was accurate. Thanks a lot." No response was found from
	Steinbach.
2015	
2013	
	<u></u>
•	2015, at 06:35 a.m., Steinbach texted reporter, ""[Reporter's first name]
	sorry for not calling. I can try to give you a call later today." The reporter responded at 08:02 a.m., "No worries. Sounds good. Thx."
	No wornes. Sounds good. This.
•	
	at 09:33 a.m.,
	Steinbach texted reporter, "Working today?"
	The reporter responded to Steinbach's initial text at 12:44
	p.m., "No What's happening" and followed up at 01:05 p.m., Steinbach responded at 01:22 p.m., "Yes
	\n\n[sic]Enjoy Weather here is cold and lousy." The reporter responded at 02:23 p.m., "I would
	have appreciated that greatly! Thanks for thinking of me. Next time;) Will be in touch re: din [sic] as
	soon as I'm back!"
•	
-	
.S. Depar	tment of Justice PAGE: 8

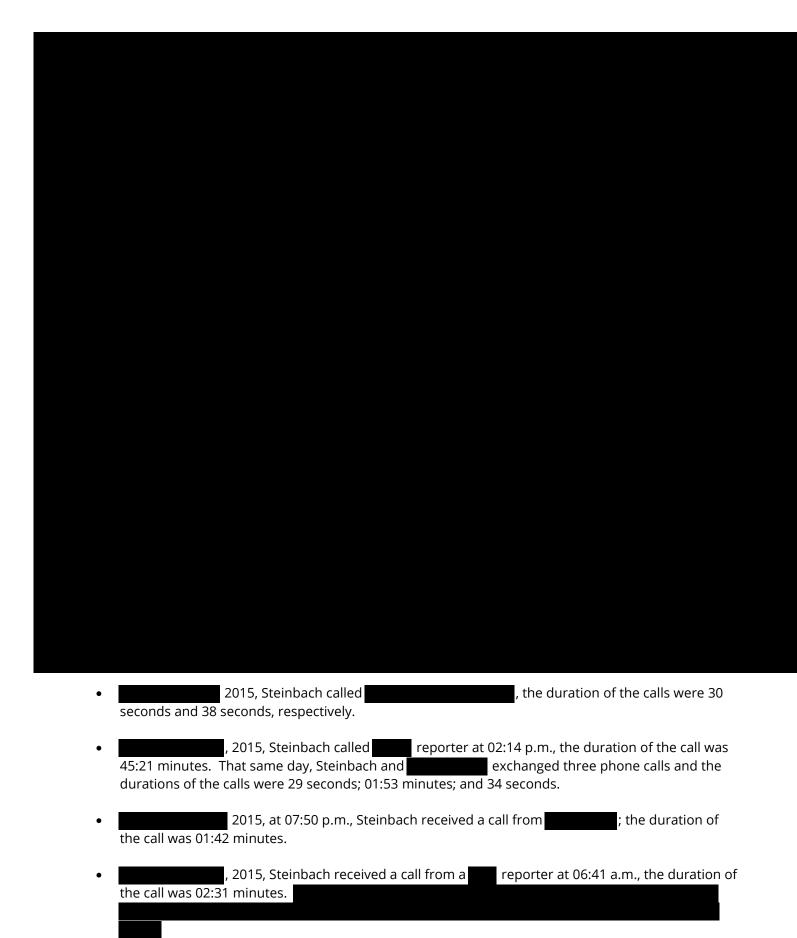
CASE NUMBER: 2018-003503



	he reporter texted Steinbach attemptin d that he call, but no response was four	o text messages at 10:06 and g how to be savvy on social mog to get further information re	edia :)" The next day, egarding 2015, at 02:23 p.m.,
• Also on p.m., "Yike situation."	responded at 09:52 p.m., Go [s. es. Steinbach responded at 09:52 p.m., Go [s. es. Steinbach responded at 09:52 p.m., Go [s. es. es. es. es. es. es. es. es. es. e	rter texted Steinbach, "Oh gee vic] early to tell." The reporter ponded at 09:56 p.m., "We have porter responded at 09:56 p.m.	responded at 09:52 ve seen it.
Sunday memore insigned you have a media who steinbach, good" (and Steinbach 03:34 p.m. Steinbach	, 2015, Steinbach and reporter texted Steinbach beginning on Donorning about it? I know we discussed i ght!" Steinbach responded at 05:28 p.n. a pen and paper to take notes. I want to	o you have any time to talk be it over din [sic], but would be gen. and 07:34 p.m., "Yes we can to make sure you understand 2015, at 11:52 a.m., minutes. At 01:29 p.m., the reday?" Steinbach responded at d 3:00 p.m.). At 03:08 p.m., the minutes. Steinbach then called minutes. Steinbach then called minutes.	etween now and good to get a little in discuss." "Make sure better than most of called eporter texted to 1:35 p.m., "Now is e reporter called ed the reporter at at 04:05 p.m.,
	That same day, Steinbach tea. The reporter responded at 01:20 at you to know that that was a decision to my editors multiple times, and I know that the steep that the ste	p.m., "I understand that pers that was not made by me. I co	•

•	beginning at 04:50 p.m., Steinbach and reporter exchanged six text messages. The reporter texted Steinbach,
	moment today? The reporter texted Steinbach at 06:06 p.m., "Calling u [sic] from work phone" and followed up at 08:10 p.m., "Thx for talking. As we were getting off phone [] reported that apparently so I had to handle it quickly. It's taken care of!" Steinbach responded at 08:11 p.m., "Did [sic] you prevent from getting on the air?" The reporter responded at 08:19 p.m., "Literally as we were getting off phone she went on [] show. I didn't hear what she said,
	know I handled it after that!!!"
•	From 2015, Steinbach and reporter exchanged two phone calls; the duration of the calls were 06:23 minutes and 12:48 minutes. During this timeframe, no communication was found between OPA, or Steinbach.
•	That day, a reporter texted Steinbach five times asking him to call Steinbach responded that he was , and did not respond to any of the texts.
•	Also reporter texted Steinbach, "Hey Mike, I'm sure you are getting crushed right now. I'm on vacation but getting asked to check on this.
	Steinbach responded, "[Reporter's first name] I just so I have no information."
•	
	, at 10:01 a.m., Steinbach texted reporter, "should have called me before responded, The OIG did not
	find any response from Steinbach.
•	07:16 p.m., reporter called Steinbach and the duration of the call was 25:18 minutes. During this conversation, Steinbach received a phone call from duration of the call was 04:56 minutes.
epar	tment of Justice PAGE: 11

CASE NUMBER: 2018-003503



CASE NUMBER: 2018-003503

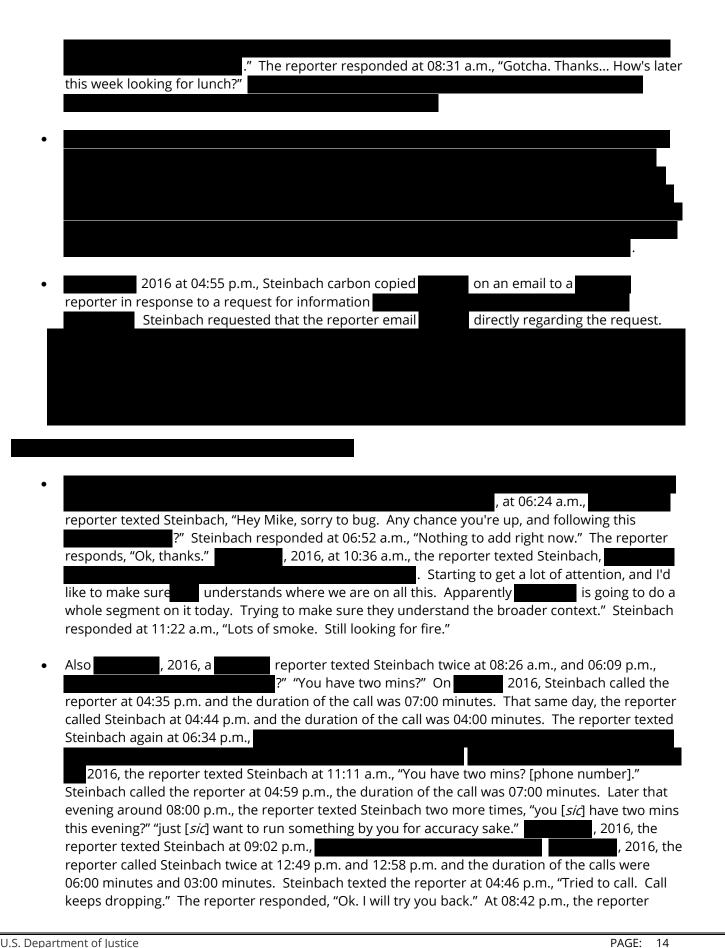
PAGE:

DATE: July 6, 2021

•	, 2015,	called Steinbach; the duration of the call was 02:06
•	minutes. , 2015, at 01:50 p.m., the call was 09:19 minutes.	reporter called Steinbach; the duration of
	to OPA.	No OPA correspondence was found from Steinbach or
2016		
•		reporter texted Steinbach, "Mike! How have you n? Anyway, if you have a couple mins today, can I pick
	your brain about something?	ach responded at 08:30 a.m., "Nice hearing from you.

Yes we can grab lunch sometime.

PAGE: 13 CASE NUMBER: 2018-003503

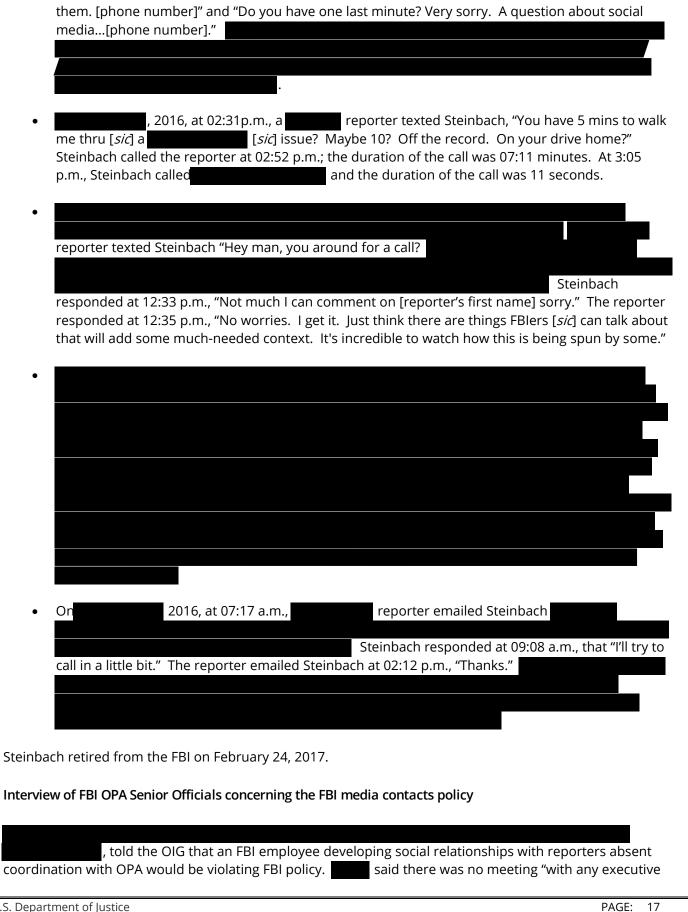


texted Steinbach, The reporter texted Steinbach again on 2016, at 10:39 a.m., "you around today to answer two quick questions?" On , 2016, Steinbach called the reporter at 11:03 a.m., the duration of the call was 02:00 minutes. Steinbach texted the reporter again at 03:06 p.m., "I'll call you back when I get to my office." The reporter responded, "Cool. Sorry. [phone number]."

U.S. Department of Justice PAGE: 15 Office of the Inspector General CASE NUMBER: 2018-003503

• On 2016, 11:38 a.m., emails were found between Steinbach, and to coordinate a phone call with a reporter. 2016, at 07:49 a.m., Steinbach texted the reporter, Like I said yesterday we cannot attain perfection but we are pretty good." The reporter responded at 03:48 p.m., "call [sic] please" On 2016, beginning at 09:12 a.m., the reporter called Steinbach three times; the duration of the calls were 02:34 minutes, 04:02 minutes, and 08:41 minutes. No further OPA contact was found from Steinbach .
• 2016, at 06:02 p.m., reporter emailed Steinbach
. Steinbach responded, "Thanks. Crazy week."
2016 – Additional Communications
• On, 2016, at 04:12 p.m., reporter texted Steinbach, "Hey MikeDo you have a couple of minutes to talk by chance?" At 04:23 p.m., Steinbach called the reporter, the duration of the call was 15:00 minutes. No OPA contact was found from Steinbach
• On 2016, OPA and Steinbach discussed setting up an interview with a reporter. On 2016, at 11:57 a.m., the reporter texted Steinbach, "You have two mins today? I want to make sure I phrased something correctly and it is easier to deal with you directly than go they [sic]. Also, I can be more liberal with what I share with you (you background than I can with
S. Department of Justice PAGE: 16

CASE NUMBER: 2018-003503



CASE NUMBER: 2018-003503

out and establish social relationships with members of the media independent of OPA." further stated that when reporters initiate contact with FBI employees, the employees should contact OPA, and that there should not be any instances where FBI executives or FBI personnel initiate contact with a member of the press. told the OIG that "just because somebody would notify us of that after the fact or that they may see somebody, you know, that notification isn't authorization. It isn't license to engage. I don't recall any license to engage. Certainly proactively and certainly in a social setting." strictly social events with the media where no FBI information was discussed would still give rise to the appearance of impropriety. said, "you have FBI socializing with a media person. Regardless of the level of the person, [Executive Assistant Director], or I just don't think it's advisable to do that. It sounds to me almost like they're assuming the role of the Office of Public Affairs in dealing with reporters. And I think that's dangerous." told the OIG that he did not recall being informed about multiple dinners between any FBI employee stated, "That stuff certainly wasn't run by me. And if it's a, if it was a preplanned thing, you know, it, something was initiated by any executive, that's definitely a no-no. I'm sorry, our executives were going out to have lunches and dinners and stuff like that with reporters independent of OPA. For me it's just both from the policy and the customs standpoint that I alluded to yesterday. That, you're putting people into positions that are untenable. You know, nobody from OPA is there to chaperone. Nobody there to set the ground rules. You never know what can be said. You don't know under what conditions it can be said. So it can lead to a lot of problems." told the OIG that, while it may have been a philosophy that the FBI wanted to have open channels with the media to separate fact from fiction and mitigate inaccurate or damaging information, it was not OPA's policy or practice to encourage anyone to engage in unilateral interaction (dinners, drinks, golf outings) without OPA presence. stated that the practice of an FBI employee, outside of OPA, reaching out to a member of media directly was not a practice that he would ever encourage or support. The OIG asked if he or his deputy, instructed Steinbach to develop friendly, cordial relations said, "I mean, that practice is generally applicable throughout the FBI. I mean, we with the media. don't do it all the time. But if new reporters come on the beat, or if a new, uh, someone in a leadership position comes into a new position, it was not uncommon to maybe have a, um, kind of, non-crisis conversation about their mission, and their priorities, and that kind of thing. You know, consistent with the kinds of information that could be disclosed at any time. So, I won't say -- I mean, that was done in conjunction with Public Affairs, with management of that, whatever division it was, in this case Counterterrorism, if it was done. I seem to think we probably did it. I'm sure we did it with them, because the terrorism portfolio was quite busy and, um, you know, we wanted to make sure we had open channels of communication." The OIG asked about FBI employees reaching out to the media without OPA coordination, and stated, "I mean, people would, I mean, generally, and I can't think of any exceptions, if an employee is concerned about something -- employee is, say, you know, a Deputy Assistant Director, or Assistant Director, or Section Chief, or somebody, Unit Chief, is concerned about something they feel needs to be corrected or conveyed to a reporter in some way, they would come to us and have a discussion about, you know, the wisdom of that, the best way of approaching, and, you know, have a discussion prior. They would not take it upon themselves, unilaterally, to do that."

or anybody in the FBI where we instructed somebody to go out or gave them blanket authorization to go

U.S. Department of Justice Office of the Inspector General

CASE NUMBER: 2018-003503

PAGE:

DATE: July 6, 2021

Interview of FBI Senior Official concerning contacts with the media

along with Bryan Paarmann under AD Steinbach and wanted to provide context to the OIG for the way things were handled by the FBI in late 2014. recalled that during his first couple of months, Steinbach told them that Director Comey was trying to change the way the FBI dealt with the media. explained that Comey's approach entailed proactively trying to find media sources that the FBI could trust to get stories right and to protect the brand of the FBI. stated, "I think Director Comey, more than any director I ever heard, fully understood the concept that we're only as good as our ability to listen to information with people. And when you take your credentials out, it needs to mean something. And the only way to do that is to have the trust. And the only way to get the trust is to have good will and the media
is part of that, right?"
noted that during big investigations, there would be constant media leaks possibly coming from local or state partners, command posts, or possibly Joint Terrorism Task Forces, so there was a focus on trying to have accurate information coming from executives at headquarters. told the OIG that OPA had only two executives, who could not keep up with the volume of media contacts, and they were well aware CTD was targeting and meeting with the media to build trusted relationships and they never voiced any concerns or attempted to halt the practice stated that, in some cases, CTD was trying to fix the relationships because OPA did not have a good relationship with a reporter. could not verify if every media call or meeting was coordinated with OPA, but noted that the definition of coordination was never delineated.
noted the FBI media policy allowed for these communication and coordination problems to exist because the policy was not clear on what was required or considered approved and that "coordination with OPA" was completely undefined. Stated that he believed it could have been a phone call, an email, or see you in the hallway type of coordination with OPA and that it was not clear whether coordination was required ahead of time or afterwards, occasionally or when it was something more than routine noted, "like at the end of the day, I kind of wished it had all been formal. Because then we would not be having this issue, right? Because we'd say, you know what, we filled out this form and that's bad on the Bureau but that's bad on OPA's policy. You read that policy? It was bullshit."
Steinbach's refusal to sit for an OIG interview and comments to the FBI
As noted above, Steinbach retired from the FBI in February 2017 and subsequently refused to be voluntarily interviewed by the OIG on this matter. The OIG has the authority to compel testimony from current Departmen employees upon informing them that their statements will not be used to incriminate them in a criminal proceeding. The OIG does not have the authority to compel or subpoena testimony from former Department employees, including those who retire or resign during the course of an OIG investigation.
On July 18, 2017, Steinbach was interviewed by the FBI, after his retirement, on a separate matter but his communication with the media was discussed. According to the FBI report of that interview, Steinbach stated that he was authorized, while EAD of NSB, to provide non-case related information to the media as background, . Steinbach said he was frequently contacted by the media for comment and questions relative to a variety of national security issues and the media was "relentless" and "aggressive" in their attempts to get a story. Steinbach related that his general response to media inquiries was to direct reporters to OPA who would in turn assess the request and then coordinate the interview(s) as appropriate in the best interest of the EBI.

U.S. Department of Justice
Office of the Inspector General

PAGE: 19
CASE NUMBER: 2018-003503

Steinbach added that also coordinated with Steinbach post-retirement to be interviewed on at least three separate occasions by different media outlets.

OIG's Conclusion

The OIG investigation determined that Steinbach violated the FBI Pubic Affairs Manual, dated June 28, 2006, and the Media Relations at FBIHQ and in Field Offices Policy Guide, dated October 13, 2015, when he socialized with members of the media outside FBI headquarters without OPA coordination. As an EAD and AD during the relevant time period, Steinbach was required to coordinate all his interactions with the media with OPA. The OIG found that Steinbach was aware of the FBI policy relating to interaction with the media and that his social engagements were not authorized by OPA.

Additionally the OIG concluded that the preponderance of the evidence supported a finding that Steinbach also violated on multiple occasions the FBI Public Affairs Manual and the FBI Media Relations at FBIHQ and in Field Offices Policy Guide when he had contact with member of the media without OPA coordination. While FBI records reflected that on limited occasions, Steinbach had approval from, or coordinated with, OPA in connection with his media communications, the volume of Steinbach's interactions and the nature of his communications with certain members of the media supported the finding that many of those interactions were in violation of FBI policy. The fact that OPA authorized or were aware of some of the contacts, did not provide Steinbach with a blanket authorization to contact members of the media without OPA coordination.

Acceptance of Gifts from a Prohibited Source

Subsequent to the onset of the investigation related to Steinbach's extensive contacts with the media, the OIG found indications that Steinbach received items of value from members of the media.

Relevant Authority

Title 5 CFR § 2635.202 states that a federal employee may not, directly or indirectly, accept a gift given because of the employee's official position. Title 5 CFR § 2635.203(b) defines a gift as any gratuity, favor, discount, entertainment, hospitality, loan, forbearance, or other item having monetary value. It includes services as well as gifts of training, transportation, local travel, lodgings and meals, whether provided inkind, by purchase of a ticket, payment in advance, or reimbursement after the expense has been incurred. Under Title 5 CFR § 2635.203(d), a prohibited source includes any person who does business or seeks to do business with the employee's agency or has interests that may be substantially affected by the performance or nonperformance of the employee's official duties.

Title 5 CFR § 2635.204 states that exceptions can be made to the prohibition for the acceptance of certain gifts when the gift is valued at \$20 or less. An employee may accept unsolicited gifts having an aggregate market value of \$20 or less per source per occasion, provided that the aggregate market value of individual gifts received from any one person under the authority of this paragraph (a) does not exceed \$50 in a calendar year.

U.S. Department of Justice

Office of the Inspector General CASE NUMBER: 2018-003503

DATE: July 6, 2021

20

PAGE:

The financial disclosure provisions of the Ethics in Government Act imposes detailed requirements for public financial disclosure by senior United States Government officials. Executive Branch Personnel are required to file an OGE Form 278e annually for the preceding calendar year. Section 9 of the 278e form is titled, Gifts and Travel Reimbursement, and the 2016 and 2017 form discloses, "Gifts totaling more than \$390 that the filer, the filer's spouse, and dependent children received from any one source during the reporting period. Travel reimbursements totaling more than \$390 that the filer, the filer's spouse, and dependent children received from any one source during the reporting period. For purposes of this section, the filer need not aggregate any gift or travel reimbursement with a value of \$156 or less. Regardless of the value, this section does not include the following items: (1) anything received from relatives; (2) anything received from the United States Government or from the District of Columbia, state, or local governments; (3) bequests and other forms of inheritance; (4) gifts and travel reimbursements given to the filer's agency in connection with the filer's official travel; (5) gifts of hospitality (food, lodging, entertainment) at the donor's residence or personal premises; and (6) anything received by the filer's spouse or dependent children totally independent of their relationship to the filer. Additional exceptions apply."

The FBI Ethics and Integrity Program Policy Guide, dated February 2, 2015, Section 3.2, regarding Executive Order 12674 "Principles of Ethical Conduct for Government Officers and Employees" states in Part 1(d): An employee shall not, except pursuant to such reasonable exceptions as are provided by regulation, solicit or accept any gift or other item of monetary value from any person or entity seeking official action from doing business with, or conducting activities regulated by the employee's agency, or whose interests may be substantially affected by the performance or nonperformance of the employee's duties.

In addition, the FBI Ethics and Integrity Policy Guide discusses the FBI Policy and Processing of Widely Attended Gatherings (WAG) Requests (a) states that all WAG requests must be sent to the FBI Deputy Designated Agency Ethics Official (DDAEO) (send requests to the Office of Integrity and Compliance in HQ) through the requesting employee's supervisor. To forward a request, the supervisor must have made a determination that the employee's attendance is in the interest of the FBI (e.g., making a finding that attendance will further FBI programs and operations). The FBI DDAEO will determine whether any appearance of impropriety created by acceptance of the gift would be outweighed by the benefit to the FBI mission and the taxpayer.

The OIG learned from FBI emails and from former FBI DAD Bryan Paarmann that Steinbach and Paarmann attended the Radio-Television Correspondents' Association (RTCA) black tie dinner on March 25, 2015, in Washington D.C. as guests of reporter. Steinbach was the AD of CTD at this time. The dinner is an annual event held in Washington D.C. for credentialed RTCA members and is not open to the public. The RTCA valued the 2015 ticket at approximately \$225.

On March 20, 2015, Steinbach and his deputy Paarmann received an email from the reporter to their FBI email accounts stating, "Hey guys, ready for a little Washington party? (Or is "Washington party" an oxymoron?) Anyway, I should be getting formal invitations on Monday that I'll get to you..." The email chain further included the reporter's description of the 2015 RTCA dinner and indicated that the reporter would drop off the tickets for Paarmann at FBI Headquarters.

During this same time period, the OIG found that Steinbach was soliciting a reporter for tickets to the White House Correspondents' Association (WHCA) black tie dinner, which was scheduled for April 25, 2015. Steinbach and the reporter began a text on March 25, 2015, the same evening of the RTCA dinner:

reporter: "Who did you go with?"

Steinbach: "[reporter's first and last name]

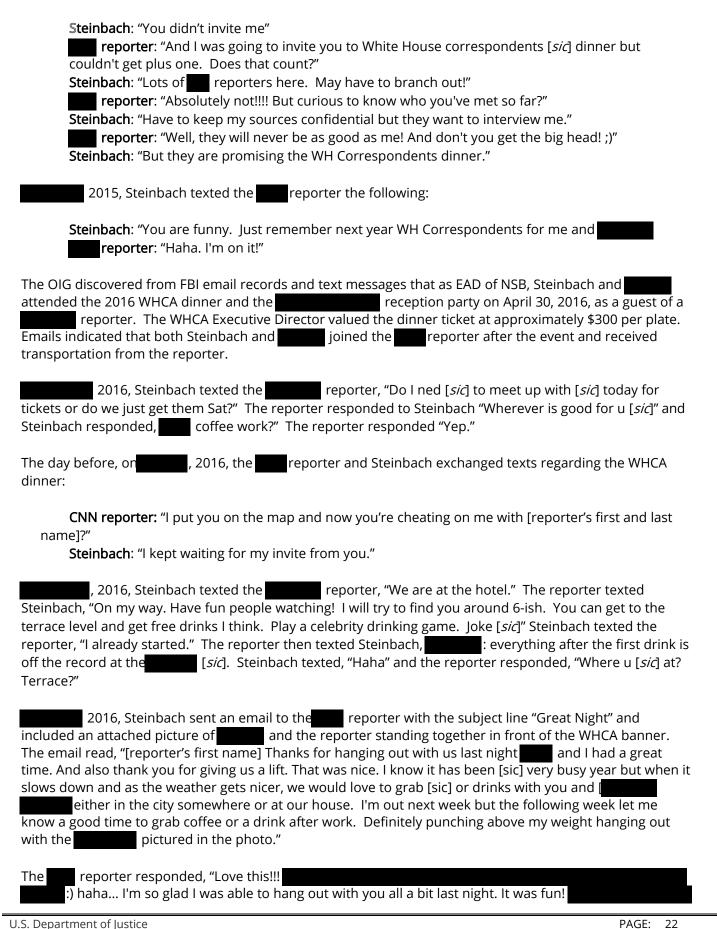
reporter: "Oh please.;)"

U.S. Department of Justice
Office of the Inspector General

CASE NUMBER: 2018-003503

PAGE:

DATE: July 6, 2021



CASE NUMBER: 2018-003503

and I would love to join you all for drinks or dinner once the weather gets nicer. but back after that and we'll set something up! Best, [reporter's initials]"
The following day on, 2016, Steinbach emailed, "We went to the reception party before with [reporter's first name] and then hung out with [a second reporter's first name] afterward for a bit but no party. Very funny how when I tried to take a picture of [the second reporter's first name] and in front of the WHCD banner. The papparrazi [sic] swarmed us. It was surprisingly alot [sic] of fun. President was hilarious."
The OIC did not find any evidence that Stainback as breitted a very last or versived aview witten

The OIG did not find any evidence that Steinbach submitted a request or received prior written authorization from the FBI OIC Ethics and Integrity unit (OIC) or the DDAEO per the FBI policy before attending either the RTCA or WHCA dinners. The purpose of the FBI OIC review is to allow it to make a determination if attendance is in the best interest of the FBI and whether any appearance of impropriety created by acceptance of the gift would be outweighed by the benefit to the FBI mission and the taxpayer. The OIC completed extensive searches, and found no documents (emails or Widely Attended Gathering forms) regarding Steinbach, or anyone else on his behalf, requesting to attend these events. Their search included archived emails, as well as OIC's shared drive and Ethics Tracker (SharePoint database which dates from 2014 to present) pertaining to Steinbach, those events, and related key words.

The OIG also reviewed the 2015 and 2016 public financial disclosures forms that Steinbach filed pursuant to Office of Government Ethics regulations and determined that Steinbach did not include in his reports the gifts from the reporter and the reporter for the tickets to the 2015 RTCA and 2016 WHCA dinners.

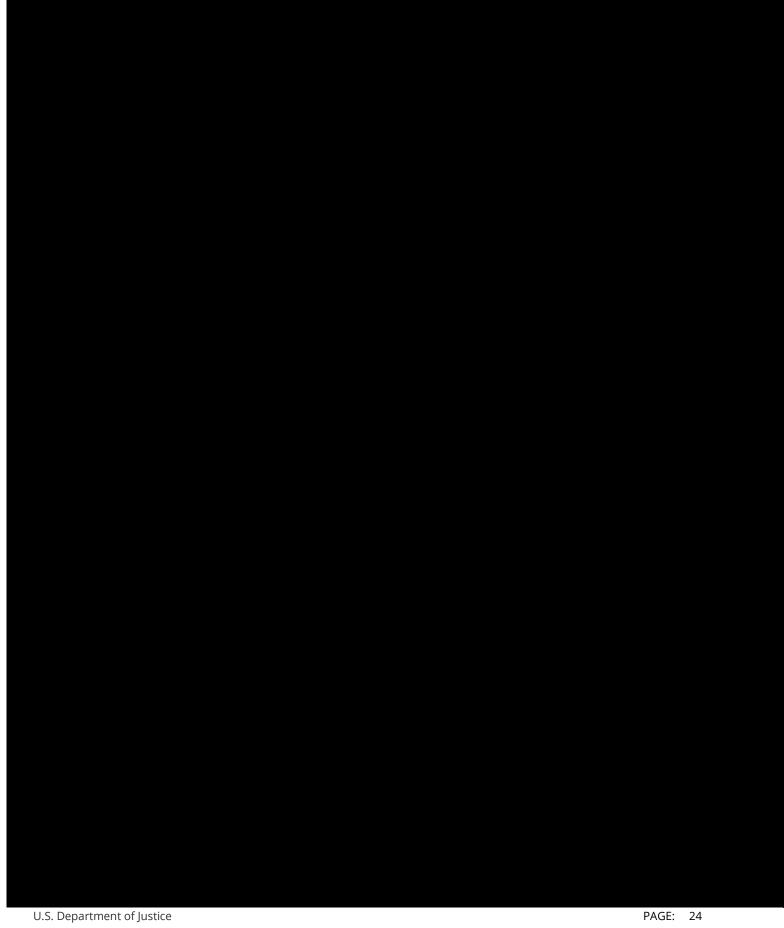
OIG's Conclusion

The OIG investigation concluded that Steinbach violated Title 5 Code of Federal Regulations (CFR) § 2635.202, the DOJ Ethics Handbook, and the FBI Ethics and Integrity Program Policy Guide when he accepted tickets from the media to attend two black tie dinner events, one valued at \$225 and the other valued at \$300, and failed to notify the Office of Integrity and Compliance. Steinbach was invited to attend both events as guests of the journalists because of his official positions with the FBI and failed to report having accepted the gifts. The OIG did not locate any communication records reflecting that Steinbach personally paid for the tickets to either event.



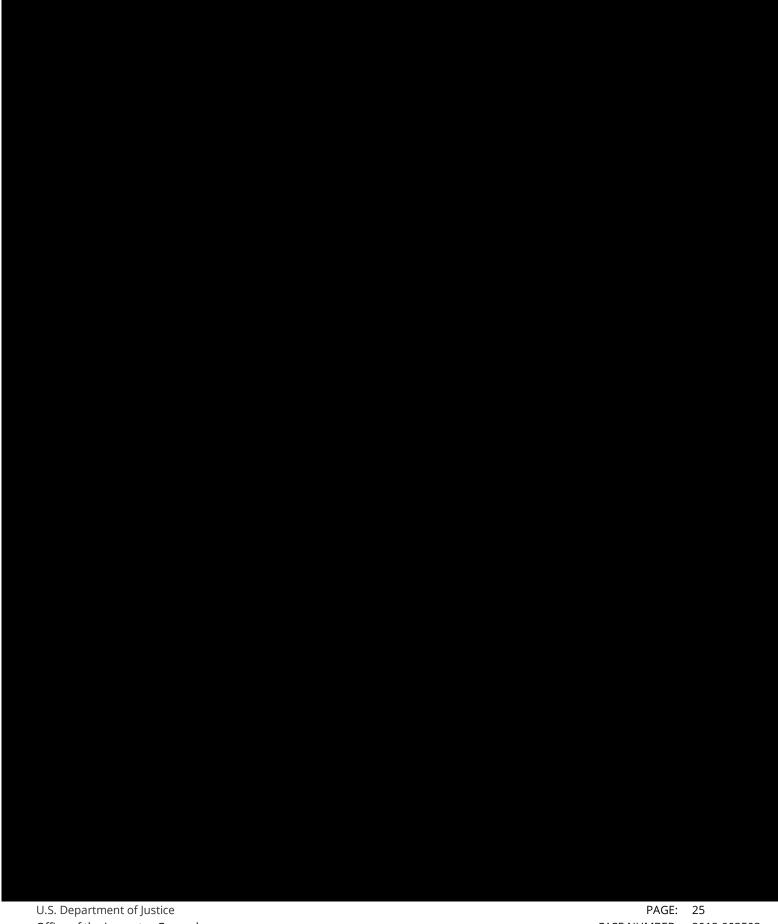
U.S. Department of Justice
Office of the Inspector General

CASE NUMBER: 2018-003503



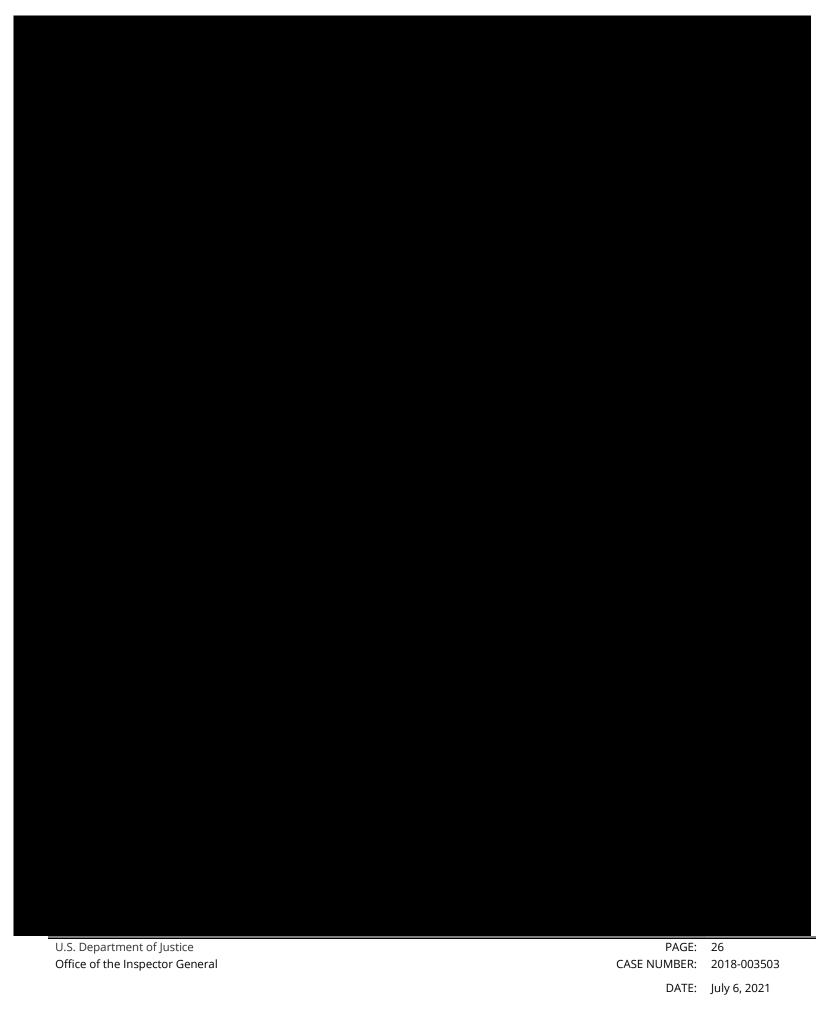
Office of the Inspector General

CASE NUMBER: 2018-003503



Office of the Inspector General

CASE NUMBER: 2018-003503





Office of the Inspector General